



Please be advised that a **Special Agenda Forum Briefing** will be held at **6.30pm** on **2 December 2020** in the **Council Chambers**, Administration Centre at 99 Shepperton Road, Victoria Park.

**Mr Anthony Vuleta – Chief Executive Officer** 

27 November 2020

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**VIC PARK** 

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# 1 About the Agenda Briefing Forum

The purpose of the Agenda Briefing Forum is to ask questions and seek clarity on the draft Ordinary Council Meeting agenda, in line with the Agenda Briefing, Concept Forum and Council Workshops Policy.

The meeting is open to all members of the public, except during the consideration of matters deemed confidential in line with the *Local Government Act 1995*.

Members of the public that are directly impacted by an item on the agenda may participate in the meeting through any of the following methods.

# 1. Deputation

A deputation is a presentation made by a group of between two and five people affected (adversely or favourably) by a matter on the agenda. A <u>Deputation Form</u> must be submitted to the Town no later than 24 hours prior to the meeting and is to be approved by the Chief Executive Officer.

#### 2. Presentation

A presentation is a submission made by an individual affected (adversely or favourably) by a matter on the agenda. A <u>Presentation Form</u> must be submitted to the Town no later than 24 hours prior to the meeting and is to be approved by the Chief Executive Officer.

All others may participate in the meeting during the allotted Public Participation Time. While it is not required, members of the public are encouraged to submit their questions and statements in advance by <u>email</u> or by completing the <u>Public Question/ Statement Form on the Town's website.</u> Please note that questions and statements related to an agenda item will be considered first. All those dealing with matters of a general nature will be considered in the order in which they have been received.

For any questions regarding the Agenda Briefing Forum or any item presented in the draft agenda, please contact the Governance team at <a href="mailto:GovernanceVicPark@vicpark.wa.gov.au">GovernanceVicPark@vicpark.wa.gov.au</a>

#### **Disclaimer**

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Any advice provided by an employee of the Town on the operation of written law, or the performance of a function by the Town, is provided in the capacity of an employee, and to the best of that person's knowledge and ability. It does not constitute, and should not be relied upon, as a legal advice or representation by the Town. Any advice on a matter of law, or anything sought to be relied upon as representation by the Town, should be requested in writing.

Noting that the Agenda Briefing Forum is only for the purpose of seeking further information on the draft Ordinary Council Meeting Agenda, and does not constitute a decision-making forum, any person or entity who has an application or submission before the Town must not rely upon officer recommendations presented in the draft agenda. Written notice of the Council's decision, and any such accompanying conditions, will be provided to the relevant person or entity following the Ordinary Council Meeting.

# 2 Opening

# 3 Acknowledgement of country

# **Acknowledgement of the traditional owners**

Ngany yoowart Noongar yorga, ngany wadjella yorga. Ngany djerapiny Wadjak – Noongar boodja-k yaakiny, nidja bilya bardook.

I am not a Nyungar woman, I am a non-Indigenous woman. I am honoured to be standing on Whadjuk - Nyungar country on the banks of the Swan River.

Ngany kaaditj Noongar moort keny kaadak nidja Wadjak Noongar boodja. Ngany kaaditj nidja Noongar birdiya – koora, ye-ye, boorda, baalapiny moorditj Noongar kaadijtin, moort, wer boodja ye-ye.

I acknowledge the traditional custodians of this land and respect past, present and emerging leaders, their continuing cultural heritage, beliefs and relationship with the land, which continues to be important today.

Ngany youngka baalapiny Noongar birdiya wer moort nidja boodja.

I thank them for the contribution made to life in the Town of Victoria Park and to this region.

# 4 Announcements from the Presiding Member

### 4.1 Purpose of the Agenda Briefing Forum

The purpose of this forum is to provide an opportunity for Elected Members to ask questions and obtain additional information on officer reports in the draft Ordinary Council Meeting agenda. It is not a decision-making forum, nor is it open for debate.

Members of the public that may be directly affected by an item on the agenda can make presentations, deputations, statements, and ask questions, prior to the matter being formally considered by Council at the next Ordinary Council Meeting.

## 4.2 Notice of recording and live-streaming

All participation in the meeting will be audio recorded and live-streamed on the Town's website. The live-stream will be archived and made available on the Town's website after the meeting.

#### 4.3 Conduct of meeting

All those in attendance are expected to extend due courtesy and respect to the meeting by refraining from making any adverse or defamatory remarks regarding Council, the staff or any elected member. No one shall create a disturbance at a meeting by interrupting or interfering with the proceedings through expressing approval or dissent, by conversing, or by any other means.

All questions and statements made by members of the public are not to personalise any elected member or

member of staff. Questions and statements are to be directed to the Presiding Member, who may choose to call upon an officer of the Town, or another elected member, to assist with responses.

#### 4.4 Public participation time

There are two opportunities to ask questions and make statements at the beginning and at the end of the meeting. Each public participation time will be held for 30 minutes. Any additional time must be by agreement from the meeting and will be in five-minute increments.

All public questions should be submitted in advance where possible to ensure answers will be available on the night. Public questions not submitted in advance will be considered after pre-submitted questions. Questions will be limited to three per person. No multi-part questions. Public questions must relate to the purpose of the meeting.

Those wishing to make a public statement must register in advance by 12pm Tuesday 1 December 2020. Public statements not registered in advance will not be accepted. Public statements will be limited to one per person with a total time limit of two minutes per speaker. A timer will be activated at the beginning of the statement and the Presiding Member will invite the person making the statement to conclude their statement after two minutes. The statement must relate directly to the matter listed on the meeting agenda that requires a decision of the meeting.

Depending on the number of requests received to make deputations, Council may resolve at the Special Council Meeting to limit the time for deputations.

#### 4.5 Questions taken on notice

Responses to questions taken on notice that relate to an agenda item will be presented in the officer report for the Ordinary Council Meeting agenda under the heading 'Further consideration'.

Responses to general matters taken on notice will be made available in the relevant Ordinary Council Meeting agenda under the section 'Responses to public questions taken on notice'.

# 5 Attendance

Mayor Ms Karen Vernon

Banksia Ward Cr Claire Anderson

Cr Ronhhda Potter Cr Wilfred Hendriks Cr Luana Lisandro

Jarrah Ward Deputy Mayor Bronwyn Ife

Cr Vicki Potter Cr Brian Oliver Cr Jesvin Karimi

Chief Executive Officer Mr Anthony Vuleta

**Chief Community Planner** Ms Natalie Martin Goode

Manager Development ServicesMr Robert CruickshankManager Governance and StrategyMs Bana Brajanovic

Manager Place PlanningMr David DoyPlace Leader – Urban Design, Place PlanningMs Ellie van Rhyn

SecretaryMs Natasha HornerPublic liaisonMs Alison Podmore

# 5.1 Apologies

# 5.2 Approved leave of absence

# 6 Declarations of interest

Declarations of interest are to be made in writing prior to the commencement of the meeting.

### **Declaration of financial interests**

A declaration under this section requires that the nature of the interest must be disclosed. Consequently, a member who has made a declaration must not preside, participate in, or be present during any discussion or decision-making procedure relating to the matter the subject of the declaration. An employee is required to disclose their financial interest and if required to do so by the Council must disclose the extent of the interest. Employees are required to disclose their financial interests where they are required to present verbal or written reports to the Council. Employees can continue to provide advice to the Council in the decision-making process if they have disclosed their interest.

# **Declaration of proximity interest**

Elected members (in accordance with Regulation 11 of the Local Government [Rules of Conduct] Regulations 2007) and employees (in accordance with the Code of Conduct) are to declare an interest in a matter if the matter concerns: a) a proposed change to a planning scheme affecting land that adjoins the person's land; b) a proposed change to the zoning or use of land that adjoins the person's land; or c) a proposed development (as defined in section 5.63(5)) of land that adjoins the persons' land.

Land, the proposed land adjoins a person's land if: a) the proposal land, not being a thoroughfare, has a common boundary with the person's land; b) the proposal land, or any part of it, is directly across a thoroughfare from, the person's land; or c) the proposal land is that part of a thoroughfare that has a common boundary with the person's land. A person's land is a reference to any land owned by the person or in which the person has any estate or interest.

# **Declaration of interest affecting impartiality**

Elected members (in accordance with Regulation 11 of the Local Government [Rules of Conduct] Regulations 2007) and employees (in accordance with the Code of Conduct) are required to declare any interest that may affect their impartiality in considering a matter. This declaration does not restrict any right to participate in or be present during the decision-making process. The Elected Member/employee is also encouraged to disclose the nature of the interest.

**Public participation time** 7 8 **Presentations Deputations** 9 10 Method of dealing with agenda business

# 11 Chief Community Planner reports

# 11.1 Higgins Park and Playfield Reserve Masterplan

| Location            | East Victoria Park   |  |  |  |
|---------------------|--|--|--|--|
| Reporting officer   | Ellie Van Rhyn   |  |  |  |
| Responsible officer | David Doy  |  |  |  |
| Voting requirement  | Simple majority  |  |  |  |
| Attachments         | 1. 01 - Higgins Park and Playfield Reserve Draft Masterplan [ <b>11.1.1</b> - 26 |  |  |  |
|                     | pages]   |  |  |  |
|                     | 2. 02 - Public Submission Summary [ <b>11.1.2</b> - 32 pages]                    |  |  |  |
|                     | 3. 03 - Public Submission Comments and Responses [11.1.3 - 259 pages]            |  |  |  |

#### Recommendation

#### That Council:

- 1. Acknowledges the submissions received during the public comment period.
- 2. Endorses the Higgins Park and Playfield Reserve Masterplan based on the sporting configuration in option 3 to proceed to the Design Development stage.
- 3. Endorses the Higgins Park and Playfield Reserve Masterplan to include the following in the Design Development stage:
  - (a) Further investigation into the closure or shared use of Playfield Street between Ramsden Avenue and Etwell Street,
  - (b) Further investigation into the closure or shared use of Fred Bell Parade from Hill View Terrace,
  - (c) An extension of the youth zone, fitness equipment and ramped access on the embankment, as shown in option 3, and
  - (d) A community play space, as shown in option 3, maximising the space available with the endorsed sporting configuration.
- 4. Approves the Chief Executive Officer to list the Design Development stage of the project for consideration in the 2021/22 draft Annual Budget.
- 5. Approves the Higgins Park and Playfield Reserve Masterplan to be included as an advocacy project.
- Requests the Chief Executive Officer to continue working with the Victoria Park Xavier Hockey Club to identify further partnership or location opportunities available, including through the implementation of the Public Open Space Strategy.
- 7. Requests the Chief Executive Officer write to the stakeholder groups involved, thank them for their ongoing involvement and advise them of the next steps to come.

# **Purpose**

For Council to endorse the Higgins Park and Playfield Reserve Masterplan as per the recommendation detailed in this report, acknowledge the public submissions received and approve the Town to proceed to the Design and Documentation stage of the project.

## In brief

- A Draft Masterplan Report (the Masterplan) has been prepared for Higgins Park and Playfield Reserve by the consultant team, Place Laboratory and A Balanced View, together with the Town and the Design Reference Group (DRG), made up of community and stakeholder representatives. The Draft Masterplan Report is contained in Attachment 1.
- Following Council Resolution (498/2020) from the 15 September 2020 Ordinary Council Meeting, the Masterplan was advertised for public comment for a period of four weeks.
- 1669 public submissions were received and accepted during the public advertising period. The responses to these have been summarised in Attachment 2 Public Submission Summary with responses to comments provided in Attachment 3 Public Submission Comments and Responses. Three petitions have also been received.
- Council is now requested to endorse the recommended Masterplan, based upon the option configurations noted within the recommendation and approve the Town to proceed to the Design and Documentation stage of the project.

# **Background**

- 1. Higgins Park, Fred Bell Drive and Playfield Reserve (the site) form an eight-hectare parcel of public open space situated within residential East Victoria Park near its southern border with St James. The site is regarded as one of the Town's main formal sporting facilities as well as a key amenity for the local community. Given the site's large land size and key role as a home for formal sport and recreation in the Town, consideration is being given to the future direction of the site and opportunities to maximise and modernise the formal and informal recreational offering of the site.
- 2. In 2018, the 'Higgins Park Master Plan' project was identified by Elected Members in the planning process for the Long-Term Financial Plan.
- 3. In June 2019, informed by a Business Case, Council endorsed the preparation of a Masterplan subject to a Recreational Needs Assessment (RNA) being prepared to inform the Masterplan scope. This RNA and Masterplan scope were reviewed, modified and endorsed in the November 2019 Ordinary Council Meeting.
- 4. In addition to core considerations to park amenity, three options for sporting configurations were identified in the scope. Each option is underpinned by the general principle to optimise recreational opportunities on the site through the consolidation of built infrastructure, allowance for multifunctional use, co-location and enhanced facilities.
  - a. Option 1: Investigation of the development of a synthetic hockey turf on the Hill View Terrace side of Higgins Park (in addition to an Australian Rules Football Oval).
  - b. Option 2: Consideration of adding two grass hockey pitches on the Hill View Terrace side of Higgins Park, in addition to the synthetic pitch.
  - c. Option 3: The development of a second oval for a complete football focus should the synthetic hockey turf be considered unfeasible\*.
    - \*unfeasible means that it is prohibitive spatially, financially or the impact on the community is considered unacceptable.
- 5. In February 2020, Place Laboratory, together with A Balanced View, were engaged to deliver a design workshop process to work collaboratively with community and stakeholder members in order to develop the three Masterplan options.
- 6. A communication and engagement process, as received by Council in the March 2020 Ordinary Council Meeting, saw the project delivered in four stages:
  - a. Stage 1 Analysis and Opportunity Identification, February to March 2020, including:
    - i. Broad community engagement;

- ii. Public Life Study and site analysis;
- iii. Stakeholder engagement;
- iv. Workshop 1 in person with DRG, investigating opportunity identification, site analysis, theme and objective setting exercises.
- b. Stage 2 Exploration of Concept Options, April to May 2020, including:
  - i. Workshop 2 with DRG on Your Thoughts and Zoom due to social distancing requirements, exploring objectives in more detail, investigating community elements and sporting configuration scenarios;
  - ii. Ongoing stakeholder and community liaison;
  - iii. Investigation into co-located Facilities.
- c. Stage 3 Refinement of Concept Options, June to August 2020, including:
  - i. Workshop 3 in person with DRG, interactive workshop to place community and landscape elements;
  - ii. Workshop 4 in person with DRG, presentation of draft Masterplan, questions, activity to review options against objectives, individual submission process;
  - iii. Ongoing stakeholder and community liaison;
  - iv. Creation of Draft Masterplan Report, Workshop 3 Summary and DRG Submission Report.
- d. Stage 4 Public Comment and Council Resolution, September to December 2020, including:
  - i. Council endorsement of the Draft Masterplan to proceed to public comment;
  - ii. Public comment period open for four weeks, 23 September to 20 October 2020;
  - iii. Council selection of a preferred option, December 2020.
- 7. During this public comment period, the following were received:
  - a. 1683 submissions of which 1669 were accepted. 14 submissions could not be accepted as either no address was provided or the submissions were duplicates from one individual.
  - b. Three (3) petitions from:
    - i. Victoria Park Raiders Junior Football Club;
    - ii. Friends of Higgins Park; and
    - iii. Victoria Park Xavier Hockey Club.
- 8. The final scope of Stage 4 Public Comment and Council Resolution is for Council to endorse a preferred option of the Masterplan.

Strategic alignment

| Civic Leadership  |   |  |  |
|---|---|--|--|
| Strategic outcome   | Intended public value outcome or impact   |  |  |
| CL01 – Everyone receives appropriate information in the most efficient and effective way for them | An extensive, best practice and carefully designed communication plan was prepared and delivered to ensure community members, stakeholders and Elected Members were well informed throughout the project and public comment period through a variety of means.  |  |  |
| CL02 - A community that is authentically engaged and informed in a timely manner.                 | Broad engagement with the wider community at the commencement of the project with regular project updates available. Authentic engagement with key stakeholders and local community through the DRG. Wide advertising of the public comment period through a variety of means and for an extended duration of time. |  |  |

| CL03 - Well thought out and managed projects that are delivered successfully.                              | The creation of a Masterplan for this location allows<br>an improved outcome through a coordinated plan<br>for the site rather than ad hoc facility upgrades.  |
|--|--|
| CL04 - Appropriate information management that is easily accessible, accurate and reliable.                | The delivery of the communications plan ensured that accurate, explanatory information was available to a wide catchment of the Town of Victoria Park community through a variety of means, making it accessible to all.   |
| CL06 - Finances are managed appropriately, sustainably and transparently for the benefit of the community. | Improved efficiency and optimised usage of the site will ensure maximum social return and economic sustainability from this Town asset. This Masterplan will guide the long term use and development of the site, ensuring future expenditure on the site is directed through a coordinated approach based on contemporary, objective information. |

| Economic  |  |  |
|---|--|--|
| Strategic outcome                                   | Intended public value outcome or impact  |  |
| EC02 - A clean, safe and accessible place to visit. | Higgins Park services district level formal recreational needs as well as informal local use and must be of a high quality to ensure positive visitor experiences. The Masterplan improves public amenity, making the site more accessible and available to a greater number of community members. |  |

| Environment  |  |
|--|--|
| Strategic outcome  | Intended public value outcome or impact  |
| EN02 - A safe, interconnected and well maintained transport network that makes it easy for everyone to get around. | The Masterplan greatly improves the internal and external connections to and from the site. Making the site easier to get around by providing an accessible pathway network ensures the parks can be used by a greater number of the community.  |
| EN05 - Appropriate and sustainable facilities for everyone that are well built, well maintained and well managed.  | The Masterplan process aimed to explore the efficient use of the site and aspire to maximum recreational value being obtained from the resources dedicated to the facilities.  |
| EN06 - Appropriate, inviting and sustainable green spaces for everyone that are well maintained and well managed.  | The Masterplan options look to improve the existing community amenities at the site to modernise and widen the versatility of the offering. The Masterplan looks to improve the sustainability of the site by improved water management initiatives, increased canopy coverage and the removal of turf from many sloped boundary areas, to be replaced with local native vegetation. |
| EN07 - Increased vegetation and tree canopy.   | The recommended Masterplan does not propose any tree removal, but proposed an additional 48 trees be planted. Additionally, each masterplan  |

| option also looks to reduce the turf along        |  |
|---|--|
| embankments, to be replaced with native planting. |  |

| Social   |  |  |  |
|--|--|--|--|
| Strategic outcome                              | Intended public value outcome or impact  |  |  |
| S01 - A healthy community.                     | The Masterplan will guide the redevelopment of the site providing improved formal and informal recreational opportunities, such as increased pathways and accessibility, fitness nodes, play areas and youth zones for use by the local community. These incidental fitness opportunities will aid in improving overall health of community members.   |  |  |
| S02 - An informed and knowledgeable community. | Broad community engagement took place at the commencement of the project, with regular updates throughout. Community and stakeholder representatives have been involved in the design process through a series of workshops to influence the masterplan outcomes. The public comment period was advertised widely and for an extended period of time to ensure the community was informed on the opportunity to comment on the Masterplan. |  |  |

# **Engagement**

| Internal engagement -         | - Stage 4 only  |  |
|-------------------------------|---|--|
| Elected Members               | Presentation of public comment period outcomes at Concept Forum.  |  |
| Project Management<br>Office  | Inclusion in project team, review of public comment outcomes, involvement, review and feedback on report and recommendation preparation.  |  |
| Infrastructure<br>Operations  | Inclusion in project team, review of public comment outcomes, involvement, review and feedback on report and recommendation preparation.  |  |
| Communications and Engagement | Inclusion in project team, implementation of communication plan, assistance in pop-up events and community engagement, response to public queries, review of key findings, involvement, review and feedback on report and recommendation preparation. |  |
| Strategic Assets              | Inclusion in project team, review of public comment outcomes, involvement, review and feedback on report and recommendation preparation.  |  |
| Street Improvement            | Involvement, review and feedback on recommendation preparation.   |  |
| Place Planning                | Project lead, coordination of community engagement, pop-up events, response to public queries, review of public comment outcomes, identification of key findings, creation of report.   |  |
| C-Suite                       | Presentation of public comment period outcomes at Concept Forum.  |  |

| External engagement – Stage 4 only |  |  |  |
|------------------------------------|--|--|--|
| Stakeholders                       | <ul> <li>Town-wide community</li> <li>Local residents and ratepayers</li> <li>Previously engaged participants</li> <li>Passive users of the park</li> <li>Millen Primary School community (parents, grandparents and carers)</li> <li>Key Stakeholders <ul> <li>Higgins Park Tennis Club</li> <li>Victoria Park Croquet Club</li> <li>Victoria Park Raiders Junior Football Club</li> <li>South Perth Junior Cricket Club</li> <li>Carlisle Cricket Club</li> <li>Victoria Park Returned Services League</li> <li>Millen Primary School</li> <li>Victoria Park Xavier Hockey Club</li> </ul> </li> </ul>                   |  |  |
| Period of engagement               | Public Comment Period: 23 September to 20 October 2020   |  |  |
| Level of engagement                | Public Comment Period: 1. Inform 2. Consult  |  |  |
| Methods of engagement              | Online engagement:  • Your Thoughts  • Digital submission form  • Q&A tool  • FAQs  Written submission forms, available via:  • Your Thoughts  • Administration and Library  • Swan Care and Juniper aged care facilities  • Pop up sessions  • Posted to those requested  Pop up engagement:  • Eight (8) pop up sessions on site, at markets and at stakeholder organised events  • Hard copy Masterplan documentation and submission forms at pop up sessions  In person:  • Emails and phone calls to enquiries  • Meetings, emails and phone calls with stakeholders  • Elected Members updates with project progress |  |  |
| Advertising                        | Digital  |  |  |

- Your Thoughts project page
- Your Thoughts eNews
- Website update
- TV sliders at the Administration building, Library, Aqualife and Leisurelife
- Organic social media
- Targeted digital advertising (including social media and Google ads)
- eVibe
- Email to DRG and previously engaged participants

#### Print

- Letter drop to within 1km radius of the park, covering both Town of Victoria Park and City of Canning
- On site signs on site, including large kedar edge banner sign on the corner of Creaton and Playfield Sts
- Posters and postcards placed at the Administration building, Library, Aqualife and Leisurelife
- Posters and postcards at Millen Primary School, RSL building, Higgins Park Tennis Club building and Higgins Park Club Room building
- Posters and postcards distributed to all stakeholders
- Ad in Millen Primary School newsletter
- Ad in Southern Gazette
- Hard copy Masterplan documentation and submission forms at Administration and Library
- Hard copy Masterplan documentation and submission forms at Swan Care and Juniper aged care facilities
- Hard copy Masterplan documentation and submission forms at pop up sessions
- Hard copy submission form posted to anyone who requested it

#### In Person

- Eight (8) pop up sessions on site, at markets and stakeholder organised events
- Email, phone calls and meetings as needed

#### Outcomes

- Organic social media content was viewed approximately 13,480 times and attracted 1,155 engagements.
- Digital advertising for the engagement were viewed approximately 230,060 times and attracted 1,350 additional visitors to the dedicated Your Thoughts project page.
- E-newsletters received an average open rate of 44% with ~28% of these readers clicking through to the dedicated Your Thoughts page.
- Your Thoughts attracted more than 6,800 visits to the project page, with over 2,700 'informed' visitors and 28 questions.

#### Submission summary

**Public Comment Period:** A total of 1683 digital and hard copy submission forms were received. Of these, 14 submissions could not be accepted as either no address was provided or the submissions were duplicates from one individual. **1669** submission forms were accepted.

Five (5) Masterplan specific questions were asked in this submission form, each relating to a different component of the Masterplan. Not all questions were compulsory. Numerical responses to these questions from all responses have been provided below. Visual representation of these responses, as well as responses based on suburb, can be seen in Attachment 2 – Public Submission Summary.

 What is your level of support for each of these approaches to Playfield Street?

| Playfield St<br>1557 total<br>responses | Option 1<br>(through traffic<br>remains) | Option 2<br>(through<br>traffic<br>remains) | Option 3<br>(closed Ramsden<br>- Etwell) |
|---|--|---|--|
| Strongly support                        | 400                                      | 371   | 634                                      |
| Somewhat support                        | 220                                      | 251   | 132                                      |
| Neutral                                 | 368                                      | 363   | 240                                      |
| Somewhat oppose                         | 72                                       | 84  | 120                                      |
| Strongly oppose                         | 479                                      | 466   | 413                                      |

• What is your level of support for these approaches to Fred Bell Parade?

| Fred Bell Pde<br>1544 total<br>responses | Option 1<br>(through traffic<br>remains) | Option 2<br>(closed from<br>Hill View Tce) | Option 3<br>(closed from<br>Hill View Tce) |
|--|--|--|--|
| Strongly support                         | 334                                      | 350  | 628  |
| Somewhat support                         | 219                                      | 347  | 312  |
| Neutral                                  | 435                                      | 365  | 330  |
| Somewhat oppose                          | 140                                      | 90   | 64   |
| Strongly oppose                          | 396                                      | 376  | 194  |

• What is your level of support for these approaches to the embankment zone?

| Embankment zone<br>1533 total<br>responses | Option 1<br>(large) | Option 2<br>(small) | Option 3<br>(medium) |
|--|---------------------|---------------------|----------------------|
| Strongly support                           | 340                 | 357                 | 608                  |

| Somewhat support | 323 | 331 | 282 |
|------------------|-----|-----|-----|
| Neutral          | 467 | 431 | 396 |
| Somewhat oppose  | 70  | 75  | 63  |
| Strongly oppose  | 317 | 318 | 164 |

• What is your level of support for these approaches to the Higgins Park playground?

| Playground<br>1547 total<br>responses | Option 1<br>(medium) | Option 2<br>(large) | Option 3<br>(small) |
|---------------------------------------|----------------------|---------------------|---------------------|
| Strongly support                      | 234                  | 651                 | 420                 |
| Somewhat support                      | 391                  | 173                 | 248                 |
| Neutral                               | 430                  | 263                 | 428                 |
| Somewhat oppose                       | 106                  | 87                  | 161                 |
| Strongly oppose                       | 366                  | 357                 | 266                 |

• After considering the draft Masterplan, what is your level of support for the design options (sporting configurations)?

| Sporting configurations 1662 total responses | Option 1<br>(shared) | Option 2<br>(hockey) | Option 3<br>(football) |
|--|----------------------|----------------------|------------------------|
| Strongly support                             | 501                  | 539                  | 950                    |
| Somewhat support                             | 111                  | 59                   | 62                     |
| Neutral                                      | 31                   | 22                   | 55                     |
| Somewhat oppose                              | 49                   | 35                   | 38                     |
| Strongly oppose                              | 956                  | 991                  | 539                    |

#### **Petitions:**

Three (3) petitions were received from:

1. Victoria Park Raiders Junior Football Club: 20 October Ordinary Council Meeting - A petition was presented asking Council to "keep the Victoria Park Raiders Junior Football Club at their long-standing home, Higgins Park, where they have a proud history and can continue to share the

- green public open space with the community by endorsing Option 3 of the Higgins Park Masterplan". The petition has 912 unverified signatures.
- 2. Friends of Higgins Park: 20 October Ordinary Council Meeting A petition was presented by Cr Luana Lisandro asking Council to "maintain the existing green public open space and amenity of Higgins Park by rejecting the construction of a fenced synthetic hockey turf to ensure Higgins Park remains available and accessible to all members of the community". The petition was signed by 1,289 unverified signatures.
- 3. Victoria Park Xavier Hockey Club: A petition was received 16 November 2020 asking Council to "support development of a synthetic turf field at Higgins Park, which will greatly benefit Town of Victoria Park's largest community sporting club and increase participation of the wider community including local seniors". The petition was signed by 517 unverified signatures from the Town of Victoria Park and 1,487 signatures from outside the Town of Victoria Park, being a total of 2,004 unverified signatures.

The Town has not verified the signatures from these three petitions given the considerable time that would be required to do so.

# Key findings

## **Summary of Submission Questions**

Information used to determine these key findings can be seen in the Submission Summary above and in more detail in Attachment 2 – Public Submission Summary.

## **Playfield Street**

Option 3, being the closure to vehicular traffic on Playfield Street between Etwell Street and Ramsden Avenue, received the highest level of support from all responders at 49%. This support was replicated in responses from all individual suburb locations with the exception of 'other' suburbs, being those outside the Town of Victoria Park. Support and opposition for Playfield Street approaches between options 1 and 2 were similar. It is possible that this is an outcome from the overall option preference of option 3.

#### Fred Bell Parade

Option 3, being the closure to vehicular traffic on Fred Bell Parade from Hill View Terrace, received the highest level of support from all responders at 61%. This support was replicated in responses from the Town of Victoria Park, from suburbs immediately surrounding the site (being East Victoria Park, St James and Bentley/Tech Park/Curtin) and from 'other' suburbs.

Interestingly, the closure of Fred Bell Parade in options 2 and 3 were very similar, differing only in parking configuration, yet the responses differed greatly. The largest response to option 2 was strongly oppose at 24%, while the largest response to option 3 was strongly support at 41%. It is possible that this is an outcome from the overall option preference of option 3.

#### **Embankment Zone**

Option 3, being the mid-size activation of the embankment between Higgins Park and Fred Bell Parade, received the highest level of support from all

responders at 58%. This support was replicated in responses from the Town of Victoria Park, from suburbs immediately surrounding the site (being East Victoria Park, St James and Bentley/Tech Park/Curtin) and from 'other' suburbs.

Support and opposition for the embankment zone approaches between options 1 and 2 were similar. It is possible that this is an outcome from the overall option preference of option 3.

## **Higgins Park Playground**

Option 2, being the largest playground of the interchangeable elements, received the highest level of support from all responders at 53%.

Of specific suburbs, 49% of responses from the Town of Victoria Park supported option 2, as did 61% of responses from 'other' suburbs. Responses from suburbs immediately surrounding the site, being East Victoria Park, St James and Bentley/Tech Park/Curtin, supported option 3 at 48%, with option 2 at 46%.

#### **Sporting Configurations**

Option 3, being the football use configuration, received the highest level of support from all responders, being 61%. The number of 'strongly support' responses for option 3 are closely comparable to the number of 'strongly oppose' responses for options 1 and 2. Likewise for the 'strongly support' responses for options 1 and 2 and 'strongly oppose' responses for option 3. This is indicative that responders were either supportive of options 1 and 2, or of option 3, with very little cross over.

Support for option 3 increased when looking in to suburb specific responses. Support from responses from within the Town of Victoria Park suburbs was 74% (1096 submissions). Support from the suburbs immediately surrounding the site, being East Victoria Park, St James and Bentley/Tech Park/Curtin, was 83% (839 submissions).

Opposition for option 3 comes mainly from 'other suburbs', with 61% of responses from 'other' suburbs (566 submissions) selecting with 'strongly oppose' or 'somewhat oppose'.

Questions 1-4, being the interchangeable elements, received high proportions of 'neutral' responses, ranging from 15% to 30% of the responses. Question 5, being the sporting configuration, received very few 'neutral' responses, ranging from 1% to 3% of responses. Additionally, the 'somewhat support' and 'somewhat oppose' responses for this question was also low when compared to questions 1-4. The vast majority of responses to this question were either 'strongly support' or 'strongly oppose'. This is consistent with the summary of 'in-person' sentiment below, with the main interest with the Masterplan within the community being with the sporting configurations.

## **Summary from Submission Form Comments**

From the 1669 accepted submission forms, 1268 comments were received, and are provided with responses in Attachment 3 – Public Submission Comments and

Responses. A number of key themes were identified in these responses. These key themes have been identified in the below table:

| Key Themes  | No. of comments | % of comments |
|---|-----------------|---------------|
| Concern with loss of public open space  | 390             | 30.8%         |
| Concern with fenced, synthetic turf   | 369             | 29.1%         |
| Support for hockey club facility growth   | 347             | 27.4%         |
| Concern with negative impact on football club   | 302             | 23.8%         |
| Support multiple sports sharing the space (inclusive, efficient use of space, activates park) | 206             | 16.2%         |
| Concern with loss of trees/greenery   | 117             | 9.2%          |
| Statement that there are enough local hockey facilities, ie Perth Hockey Stadium              | 105             | 8.3%          |
| Concern with environmental impacts  | 93              | 7.3%          |
| Concern with noise and light impacts  | 89              | 7.0%          |
| Support for park development  | 87              | 6.9%          |
| Concern with expense  | 80              | 6.3%          |
| Concern with traffic and parking  | 56              | 4.4%          |
| Support for hockey club to locate at another facility   | 38              | 3.0%          |
| Don't want any change   | 32              | 2.5%          |
| Concern about loss of dog exercise area   | 27              | 2.1%          |
| Support for football club to relocate to another facility                                     | 18              | 1.4%          |

## Summary of sentiment from 'in-person' interactions

Throughout the public comment period, Town staff had significant in-person interactions with community members. These interactions ranged from conversations at pop-up events, emails, phone calls and conversations with visitors to the Administration building.

A portion of these conversations involved Masterplan queries such as parking, the interface with the school, and potential road closures. However, the majority of these interactions revolved around two areas of concern, as below:

Relocation of the Victoria Park Raiders Junior Football Club. The response provided to this concern was that, should option 2 be selected as the preferred option, the next step for the Town would be to determine a suitable, alternative location for the football club that provided their needs.

Don't support a fenced, synthetic turf on the park. The response provided to this concern was to take this opportunity to have your say on the Masterplan options by completing a submission form.

## Summary of sentiment through social media

The reach of organic social media posts was increased through sharing of these posts by stakeholders and community groups. The commentary on these posts was largely opposed the development of a synthetic hockey turf and the relocation of the football club.

## Other engagement – Stage 4 only

# West Australian Football Commission

WAFC have confirmed their support for the Victoria Park Raiders Junior Football Club. They have stated, "we see the Higgins Park and Playfield Reserve Master Plan as a great opportunity to future proof the growth of the Vic Park Raiders to allow children who reside in the Town of Victoria Park engage with their local football club. The impact of Option 1 & Option 2 as outlined in the Higgins Park and Playfield Reserve Master Plan on a core community club within the town would be significant as outlined below;

- Option 1 would severely limit the capacity for the club to grow, limiting the ability to Town of Victoria Park residents to engage with the club
- Option 2 would leave the club without a home, meaning there would be a significant reduction in junior sport participation
- Option 3 would provide a secondary oval that allows for functional use and the ability for the club to continue to grow junior sport participation into the future."

### Hockey WA

Hockey WA have confirmed that "Participation growth for the sport throughout the state is a key strategic driver and ensures the broader sustainability of our sporting communities. Equally, there is a need to ensure future facility infrastructure underpins this demand and Hockey WA is therefore working closely with all of our key partners and stakeholders including local and state governments. This will ensure that all future significant turf projects are in strategic alignment with the policy pre-requisites of the sport."

Additionally, they have stated that Perth Hockey Stadium is "oversubscribed during core training times. The inference that there is ample turf training time available is incorrect."

# Department of Education

The Department of Education reviewed the Draft Masterplan and confirmed they have no objections to any of the three options put forward. They have stated that "all options would incorporate traffic calming measures and additional

|   | formalised car parking bays which would improve the pedestrian connection between the Master Plan site and the adjoining Millen Primary School Site".  |
|---|--|
| Water Corporation                             | Water Corporation provided information regarding a water pipe with an easement crossing the site from Playfield St (near the corner of Etwell Street) and Hill View Terrace. The project team were aware of this water pipe and easement, which have been considered in the Draft Masterplan.  |
| Western Power                                 | Western Power provided information regarding an easement to the high voltage power lines running the length of the site adjacent to Hill View Terrace. The project team were aware of these power lines and easement, which have been considered in the Draft Masterplan.  |
| Victoria Park Raiders<br>Junior Football Club | <ul> <li>Numerous documents were received from the Victoria Park Raiders Junior Football Club, including:</li> <li>A Family, Lifestyle and Sports Hub (FLASH) Concept Paper, with the intention to establish a Victoria Park community sporting association to become a lively community centre. The implementation of this paper would be dependent on option 3 being selected as preferred.</li> <li>A petition with 912 unverified signatures asking Council to keep the Victoria Park Raiders Junior Football Club at their long-standing home, Higgins Park.</li> <li>Copies of deputations made at various Council meetings.</li> <li>The clubs position statement.</li> </ul> |
| Friends of Higgins<br>Park                    | <ul> <li>Numerous documents were received from the Friends of Higgins Park community group, including:</li> <li>A petition with 1,289 unverified signatures asking Council to maintain the existing green public open space at Higgins Park.</li> <li>A 'Turfs of Perth' document identifying various synthetic hockey turfs in Perth, their relevant reserve size, fencing types, and proximity to residential properties.</li> <li>A list of the questions asked and answered at various Council meetings.</li> <li>Copies of deputations made at various Council meetings.</li> <li>The community groups position statement.</li> </ul>   |
| Victoria Park Xavier<br>Hockey Club           | A petition with 517 unverified signatures from the Town of Victoria Park and 1,487 signatures from outside the Town of Victoria Park asking Council to support the development of a synthetic turf field at Higgins Park was presented by the Victoria Park Xavier Hockey Club.  |

# **Legal compliance**

Not applicable.

# **Risk management consideration**

| Risk impact<br>category                      | Risk event<br>description  | Consequence rating | Likelihoo<br>d rating | Overall risk<br>level score | Council's<br>risk<br>appetite | Risk treatment option and rationale for actions  |
|--|--|--------------------|-----------------------|-----------------------------|-------------------------------|--|
| Financial                                    | Not adopting or implementing a Masterplan will result in ongoing renewal works required on site that will not be implemented with a strategic approach.  | Moderate           | Unlikely              | Medium                      | Low                           | TREAT risk by adopting a Masterplan to guide required renewal works.   |
| Environmental                                | Not applicable   |                    |                       |                             | Medium                        |  |
| Health and safety                            | Not applicable   |                    |                       |                             | Low                           |  |
| Infrastructure/<br>ICT systems/<br>utilities | Not selecting a preferred option will require the Town to undertake major renewal works on existing facilities to keep them functional as no future plan will be established.  | Major              | Unlikely              | Medium                      | Medium                        | TREAT the risk by selecting a preferred option, allowing the Town to progress short-term renewal works aligned to a long- term plan. |
| Legislative compliance                       | Not applicable   |                    |                       |                             | Low                           |  |
| Reputation                                   | Significant public interest in the project is apparent through the public comment period. Not adopting the recommendation may result in reputational damage to the Town as it can be perceived that the Town is ignoring the community's aspirations for the site. | Major              | Unlikely              | Medium                      | Low                           | TREAT the risk by adopting the recommendation and delivering the masterplan alongside the community.                                 |
| Reputation                                   | Opposition from the Victoria Park  | Minor              | Possible              | Medium                      | Low                           | ACCEPT the risk and ensure the   |

|                     | Xavier Hockey Club to the recommendation. | club that the Town will continue to work with the Victoria Park Xavier Hockey Club and Hockey WA to identify partnership and/or location opportun ities available through the Public Open Space Strategy. |
|---------------------|---|---|
| Service<br>delivery | Not applicable                            | Medium  |

# **Financial implications**

| Current budget impact | Sufficient funds exist within the annual budget to address this recommendation.   |
|-----------------------|---|
| Future budget impact  | Design and Documentation  The next step for this project is to progress to Design Development. Funding for Design Development will be listed for consideration in the 2021/22 Annual Budget.  Should the Design Development be endorsed by Council, further future funding for Detailed Design will be scoped and requested in alignment with a detailed staging plan.  Construction  The total estimated cost to construct the design proposed in Masterplan option 3, as shown, is \$13,735,000. This cost is a high-level estimate only made at the Masterplanning stage. It is noted that adoption of interchangeable elements from other options may effect this estimate. More accurate costings will be provided and aligned with staged construction in the next steps. |
|                       | <ul> <li>These costs do not include the following items:</li> <li>GST</li> <li>Project associated design, consultancy, management and approvals fees</li> <li>Potential services relocation</li> <li>All new service infrastructure, supply upgrades or headworks fee</li> <li>New bore/s</li> <li>Signage</li> <li>CCTV</li> </ul>   |

- Establishment and maintenance
- Artwork
- Escalation
- Additions, structural changes or internal alterations to RSL building
- Works in Millen Primary School grounds

It is anticipated that the cost of implementing the Masterplan will be a combination of Town Funding, potential stakeholder contributions, and external funding sources. The split of these funding sources will inform a staged delivery approach.

### Ongoing Park and Building Maintenance and Operating Expenses

Should the Masterplan be implemented, it is estimated that the park maintenance expenditure would increase from \$90,000 per annum to approximately \$130,000 - \$150,000 per annum.

Should the Masterplan be implemented, it is estimated that the building operating expenses (such as utility costs, cleaning etc) would increase from \$38,000 per annum to approximately \$50,000 - \$60,000 per annum.

Should the Masterplan be implemented, maintenance of the buildings across the site is expected to remain the same as it currently is, due to being a new facility. Whole of life costs will need to be considered and planned for in the future stages as this project progresses.

The proposed Masterplan accommodates upgrades to the site that would otherwise be required through future renewal projects. Should the Masterplan not be implemented, the functionality of some aspects of the site, such as spectator viewing areas, and the remaining useful life of the existing facilities, such as buildings, irrigation systems, carparks and playgrounds as they are currently, would need to be addressed. Upgrades to some of these elements will most likely be required in the coming years and would have significant cost impacts as renewal projects if not implemented through the Masterplan.

# **Analysis**

- 9. Following the September 2020 Ordinary Council Meeting, the Town has implemented the extensive communications plan that was developed for Stage 4 Public Comment of this project.
- 10. The public comment period commenced on 23 September 2020 and continued for four (4) weeks until 20 October 2020. This period included a digital, print and in person campaign that included eight (8) pop up sessions. Details on the methods of engagement and advertising utilised during this period are detailed in the 'External Engagement' section of this report.
- 11. This communications plan resulted in a highly aware community, as seen by the substantial interest received through Your Thoughts, as well as the number of submission forms and in-person enquiries.
  - a. During the public comment period, there were more than 6,800 visits to the project Your Thoughts page, with over 2,700 'informed' visitors (being those who downloaded a document, visited

- multiple project pages or engaged with a tool on the website) and 28 questions asked through the website.
- b. Paid communications similarly resulted in an informed community with over 230,000 impressions on Facebook, Twitter and Google ads. Organic communications (not paid) also proved beneficial with over 13,000 impressions on Facebook, LinkedIn and Twitter. More information on the reach of this communications plan can be seen in the External Engagement section of this report.
- c. This communications plan led to the significant number of public comments (1669 accepted) made through the submission form.
- d. Additional to the submission forms, three petitions with collectively 4,205 signatures were received.
- 12. The submission form asked five (5) questions relevant to the Masterplan, based on the sporting configurations and the four (4) interchangeable elements. The following looks to analyse the key themes of the public comment responses to these questions, together with the Town's analysis, to determine the final recommendation.

# **Sporting Configuration**

- 13. **Key Theme from Public Comment**: The sporting configuration with the greatest level of support was the approach shown in option 3, being the football focused option including one senior and one junior football oval and two cricket ovals.
- 14. **Town Analysis**: In investigating the three sporting configurations, option 3 and the development of a second football oval was to be investigated should a synthetic hockey turf be considered unfeasible. In this instance, unfeasible refers to it being prohibitive spatially, financially or the impact on the community is considered unacceptable.
  - a. Spatially: Through the creation of the Masterplan options, the spatial opportunities and restraints of the site were understood in more detail.
    - i. Option 1: It is apparent that while a synthetic hockey turf and a senior oval can be accommodated on the site, this is spatially very tight and may lead to conflicts between the two winter sports. Additionally, this option results in both the Victoria Park Raiders Junior Football Club and the Victoria Park Xavier Hockey Club being split across two sites each, which is not an ideal situation for the development of either club.
    - ii. Option 2: This option results in the existing user, the Victoria Park Raiders Junior Football Club, being relocated off site. Relocating this club is challenging and is likely to require additional masterplanning with appropriate levels of community engagement.
    - iii. Option 3: This option results in the Victoria Park Raiders Junior Football Club accommodating all training and games in one venue, while maximising the use of the oval space at Higgins Park with football use. There are other locations within the Town that could accommodate a synthetic hockey turf, subject to further analysis and the appropriate levels of community engagement.
  - b. Community Impact: As seen through the External Engagement section of this report, and supported in greater detail by Attachment 2 Public Submission Summary, the overwhelming response to this public comment period has been support of sporting configuration option 3. This is particularly evident in responses from Town of Victoria Park suburbs and suburbs immediately surrounding the site. This sentiment has been supported by a number of petitions in support of option 3, as well as the sentiment shown through the majority of in-person interactions. While there was community support for the growth and development of the hockey club, the responses from community have identified major concerns regarding the loss of public open space, concern with a fenced synthetic hockey turf and concern with negative impact on the Victoria Park Raiders Junior Football Club. Given the response received during the public comment period, the Town deem that the impact on the community is considered unacceptable.

15. Considering the above, it is recommended that the Town proceed with the sporting configuration as shown in option 3.

## **Playfield Street**

- 16. **Key Theme from Public Comment**: The approach to Playfield Street with the greatest level of support was the approach shown in option 3, being the closure to vehicular traffic on Playfield Street between Etwell Street and Ramsden Avenue.
- 17. **Town Analysis**: The Town supports the intent of all Masterplan options to:
  - a. improve the pedestrian connection between Higgins Park and Millen Primary School,
  - b. introduce traffic calming measures along Playfield Street between Etwell Street and Ramsden Avenue.
  - c. incorporate graphic treatments to the road surface to reinforce this zone as a pedestrian priority zone, and
  - d. allow for this stretch of road to be utilised for events.

The Town believes this could be achieved by either closing the road or creating a shared use along this stretch of road. To fully understand the impacts of this closure on the local traffic network, a traffic assessment is proposed for the next stage of this project.

18. It is therefore recommended that further investigation into the closure or shared use of Playfield Street between Ramsden Avenue and Etwell Street be undertaken in the next steps of this project, and be informed by a traffic assessment.

#### Fred Bell Parade

- 19. **Key Theme from Public Comment**: The approach to Fred Bell Parade with the greatest level of support was the approach shown in option 3, being the closure to vehicular traffic from Hill View Terrace.
- 20. **Town Analysis**: The Town supports the potential of this stretch of Fred Bell Parade to create greater cohesion between Higgins Park and Playfield Reserve. The Town recommend the impacts on the local traffic network of any closure be investigated in conjunction with the approach to Playfield Street.
- 21. It is therefore recommended that further investigation into the closure or shared use of Fred Bell Parade from Hill View Terrace be undertaken in the next steps of this project, and be informed by a traffic assessment.

#### **Embankment Zone**

- 22. **Key Theme from Public Comment**: The approach to the embankment zone with the greatest level of support was the approach shown in option 3, being the mid-size activation of the embankment between Higgins Park and Fred Bell Parade.
- 23. **Town Analysis**: The Town supports the option 3 approach to the embankment zone as it is integrated with the youth zone, extends activity up towards Fred Bell Parade and also provides universal access up the embankment.
- 24. It is therefore recommended that the approach as shown in option 3 be developed in the next steps of this project.

## **Higgins Park Playground**

25. **Key Theme from Public Comment**: The approach to the Higgins Park playground with the greatest level of support was the approach shown in option 2, being the largest playground. This support was evident in all responses as well as responses from within the Town of Victoria Park. Responses from suburbs immediately surrounding the site supported option 2 and option 3 nearly equally.

- 26. **Town Analysis**: The size of the playground possible in this location is dependent on the sporting configurations and the space that is remaining once the sporting fields and multi-sport building are placed. The Town supports the playground approach that is best accommodated within the space remaining with the preferred sporting configuration.
- 27. It is therefore recommended that the approach as shown in option 3, while maximising the size of this playground within the space available, be developed in the next steps of this project.

## Recommended Masterplan

- 28. The resulting recommended Masterplan includes:
  - a. the sporting configuration in option 3;
  - b. further investigation into the closure or shared use of Playfield Street between Ramsden Avenue and Etwell Street,
  - c. further investigation into the closure or shared use of Fred Bell Parade from Hill View Terrace,
  - d. an extension of the youth zone, fitness equipment and ramped access on the embankment, as shown in option 3, and
  - e. a community play space, as shown in option 3, maximising the space available with the preferred sporting configuration.

# Review against project objectives

- 29. The recommended Masterplan is able to achieve all objectives originally set in the business case for this project. Endorsed by Council in June 2019, the business case identified the following project objectives:
  - a. Optimise regional active recreation opportunities on the site;
  - b. Enhance and provide passive recreation amenity to the local community;
  - c. Make public open space and Town assets work for the community;
  - d. Align with and deliver on objectives of the Public Open Space strategy.

The business case also identified the need to:

- e. Maximise and modernise the recreational offering of Higgins Park.
- 30. **Optimise regional active recreation opportunities on the site**: Through the masterplan process, the spatial configurations of adding an additional winter sport to the site have been tested. Due to the reasons listed above, the Town has determined that these options are not feasible. While the option 3 sporting configuration does not add an additional sporting use to the site, it does allow the existing club on site to continue its current recreation delivery in one location, accommodate all night games that are currently being played elsewhere through upgraded lighting, and provide facilities to support the club to grow and develop in the future.
- 31. **Enhance and provide passive recreation amenity to the local community:** The recommended Masterplan provides a significant improvement on the passive recreation amenity to the local community. This includes all abilities and nature play areas, youth focus areas and embankment activation, use of Playfield Street for events, all ages fitness equipment, universally accessible pathways, improved connection to the RSL building, shade canopies, picnic tables, BBQ's, water fountains and bike racks.
- 32. **Make public open space and Town assets work for the community**: While the Public Open Space Strategy identifies the use of this site to remain as district level active recreation, through the Masterplan process it has become apparent that there is strong community sentiment for this site to also provide improved amenity for the wider community. The recommended Masterplan strikes a balance of active recreation for formal users and informal, passive uses for the broader community.
- 33. **Align with and deliver on objectives of the Public Open Space Strategy**: In relation to Higgins Park, the Public Open Space Strategy states:

- a. "Ensure ongoing use of this facility for Public Open Space for sporting use, as the site is currently very well utilised" this has been achieved within the recommended Masterplan.
- b. "Achieve 30% Tree Canopy Cover" Tree canopy cover will be calculated during Design Development once tree species are confirmed. However, the recommended Masterplan proposes an additional 48 trees be planted with no trees proposed to be removed.
- c. "Remove turf from sloped boundary areas and replace with locally native garden beds" this has been proposed within the recommended Masterplan.
- d. "Install Smart Irrigation System" this has been proposed within the recommended Masterplan.
- e. "Inclusion of infrastructure such as safe bike locks, lighting, water fountains and shelter" this has been proposed within the recommended Masterplan.
- f. "Implement event strategy for the park to consider event activation opportunities and associated upgrades to infrastructure and management that would be required" while an event strategy is outside the scope of this project, the recommended Masterplan proposes improved lighting, public facilities and site power access that will assist with event management.

In regards to Playfield Reserve, the Public Open Space Strategy states:

- g. "Achieve 40% Tree Canopy Cover" Tree canopy cover will be calculated during Design Development once tree species are confirmed. However, the recommended Masterplan proposes an additional 48 trees be planted with no trees proposed to be removed.
- h. "Consolidate turf into single usable space and remove turf from under trees and in non-active areas, replace with native vegetation" this has been proposed within the recommended Masterplan.
- i. "Incorporate adventure play facilities aimed at older children. Include supporting infrastructure such as shelter, seating and tables to support parent/carer use of the POS" this has been proposed within the recommended Masterplan.
- j. "Implement community engagement program to encourage ongoing ownership of park, development of park infrastructure and to improve social and mental health of nearby residents" this is outside the scope of the project but can be considered as the project develops.
- 34. Maximise and modernise the recreational offering of Higgins Park: The recommended Masterplan is able to achieve this in regards to both passive and active recreation. Passive recreation has been maximised through the introduction of all ages fitness equipment, introduction of universally accessible paths and increased opportunities for incidental fitness. The offering of active recreation is maximised as it is providing for users on a site already at capacity during the winter months, while formalising an additional junior football oval and introducing a second cricket oval. Active recreation will be modernised through the introduction of a centrally located multi-sport building accommodating all sports on site, improved spectator viewing areas for all sports, improved LED lighting and improved irrigation systems.

# Continued Engagement with the Victoria Park Xavier Hockey Club

- 35. As the recommended Masterplan does not include a synthetic hockey turf, it is proposed that the Town continue working with the Victoria Park Xavier Hockey Club to identify further partnership opportunities. This will include, but not be limited to, working with Hockey WA, Perth Hockey Stadium, the Department of Local Government, Sport and Cultural Industries, and relevant local governments.
- 36. Further to this, there are locations identified in the Public Open Space Strategy that the Town believe could accommodate a synthetic hockey turf, subject to further investigation and community engagement.

## **Funding Opportunities**

- 37. It is anticipated that the cost of the recommended Masterplan will be a combination of Town Funding, potential club contributions and external funding sources. The split of these funding sources will be dependent on the incremental staging approach.
- 38. The recommended Masterplan may be eligible for a number of grant opportunities, including:
  - a. Community Sporting and Recreation Facilities Fund from Department of Local Government, Sport and Cultural Industries (Stage Government) where priority is given to projects that lead to facility sharing and rationalisation.
  - b. Australian Football Facilities Fund from the Australian Football League (managed by WAFL), which support the provision of well positioned, welcoming, accessible, fit for purpose football facilities that support the game's strategic priorities.
  - c. Community Development Grants Programme from the Department of Infrastructure, Transport, Regional Development and Communications (Federal Government), which support the construction and/or upgrade of facilities to provide long term improvements in social and economic viability of local communities. This grant program is by invitation only.

#### **Next Steps**

- 39. Should Council endorse the recommendation, it is envisioned that the following next steps will be undertaken:
  - a. Work with Victoria Park Xavier Hockey Club to identify further partnership and/or location opportunities available through the implementation of the Public Open Space Strategy;
  - b. Commence Design Development of the Masterplan, including:
    - i. a community engagement plan to further inform the design development;
    - ii. a strategic advocacy and communications strategy;
    - iii. Landscape design, play compliance, access and inclusion advice, feature survey, civil works, irrigation and drainage, grading and demolition, materials, plants and palettes, lighting design and traffic assessment;
    - iv. detailed Opinion of Probable Costs of landscape design;
    - v. a feasibility study to guide any refurbishment work to the RSL building;
    - vi. an assessment on the existing club room building to determine its suitability for renovation and extension, compared to rebuild;
    - vii. Architectural design, as needed;
    - viii. detailed staging plan informed by funding sources with incremental upgrades towards the Masterplan design;
    - ix. interim relocation plan for construction phase;
    - x. management model of the multi-sport facility developed with all relevant clubs.
  - c. Following endorsement of the Design Development, it is likely that the detailed staging plan will be utilised to deliver Detailed Design in a staged manner based on the priorities on the site.

## **Relevant documents**

<u>Town of Victoria Park – Public Open Space Strategy 2019</u> <u>Town of Victoria Park – Sport and Recreation Facilities Strategy</u> - received December 2013 <u>Higgins Park Masterplan Business Case 2019</u> – received June 2019

| 12 | Public participation time                                |
|----|--|
| 13 | Questions from members without notice on general matters |
| 14 | Closure  |
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